The acknowledged aim of socialism is to take the means of production out of the hands of the capitalist class and place them into the hands of the workers. This aim is sometimes spoken of as public ownership, sometimes as common ownership of the production apparatus. There is, however, a marked and fundamental difference.

Public ownership is the ownership, i.e. the right of disposal, by a public body representing society, by government, state power or some other political body. The persons forming this body, the politicians, officials, leaders, secretaries, managers, are the direct masters of the production apparatus; they direct and regulate the process of production; they command the workers. Common ownership is the right of disposal by the workers themselves; the working class itself — taken in the widest sense of all that partake in really productive work, including employees, farmers, scientists — is direct master of the production apparatus, managing, directing, and regulating the process of production which is, indeed, their common work.

Under public ownership the workers are not masters of their work; they may be better treated and their wages may be higher than under private ownership; but they are still exploited. Exploitation does not mean simply that the workers do not receive the full produce of their labor; a considerable part must always be spent on the production apparatus and for unproductive though necessary departments of society. Exploitation consists in that others, forming another class, dispose of the produce and its distribution; that they decide what part shall be assigned to the workers as wages, what part they retain for themselves and for other purposes. Under public ownership this belongs to the regulation of the process of production, which is the function of the bureaucracy. Thus in Russia bureaucracy as the ruling class is master of production and produce, and the Russian workers are an exploited class.

In Western countries we know only of public ownership (in some branches) of the capitalist State. Here we may quote the well-known English “socialist” writer G. D. H. Cole, for whom socialism is identical with public ownership. He wrote

“The whole people would be no more able than the whole body of shareholders in a great modern enterprise to manage an industry . . . It would be necessary, under socialism as much under large scale capitalism, to entrust the actual management of industrial enterprise to salaried experts, chosen for their specialized knowledge and ability in particular branches of work” (p.
“There is no reason to suppose that socialisation of any industry would mean a great change in its managerial personnel” (p. 676 in *An Outline of Modern Knowledge* ed. By Dr W. Rose, 1931).

In other words: the structure of productive work remains as it is under capitalism; workers subservient to commanding directors. It clearly does not occur to the “socialist” author that “the whole people” chiefly consists of workers, who were quite able, being producing personnels, to manage the industry, that consists of their own work.

As a correction to State-managed production, sometimes workers’ control is demanded. Now, to ask control, supervision, from a superior indicates the submissive mood of helpless objects of exploitation. And then you can control another man’s business; what is your own business you do not want controlled, you do it. Productive work, social production, is the genuine business of the working class. It is the content of their life, their own activity. They themselves can take care if there is no police or State power to keep them off. They have the tools, the machines in their hands, they use and manage them. They do not need masters to command them, nor finances to control the masters.

Public ownership is the program of “friends” of the workers who for the hard exploitation of private capitalism wish to substitute a milder modernized exploitation. Common ownership is the program of the working class itself, fighting for self liberation.

We do not speak here, of course, of a socialist or communist society in a later stage of development, when production will be organized so far as to be no problem any more, when out of the abundance of produce everybody takes according to his wishes, and the entire concept of “ownership” has disappeared. We speak of the time that the working class has conquered political and social power, and stands before the task of organizing production and distribution under most difficult conditions. The class fight of the workers in the present days and the near future will be strongly determined by their ideas on the immediate aims, whether public or common ownership, to be realized at that time.

If the working class rejects public ownership with its servitude and exploitation, and demands common ownership with its freedom and self-rule, it cannot do so without fulfilling conditions and shouldering duties. Common ownership of the workers implies, first, that the entirety of producers is master of the means of production and works them in a well planned system of social production. It implies secondly that in all shops, factories, enterprises the personnel regulate their own collective work as part of the whole. So they have to create the organs by means of which they direct their own work, as personnel, as well as social production at large. The institute of State and government cannot serve for this purpose because it is essentially an organ of domination, and concentrates the general affairs in the hands of a group of rulers. But under Socialism the general affairs consist in social production; so they are the concern of all, of each personnel, of every worker, to be discussed and decided at every moment by themselves. Their organs must consist of delegates sent out
as the bearers of their opinion, and will be continually returning and reporting on the results arrived at in the assemblies of delegates. By means of such delegates that at any moment can be changed and called back the connection of the working masses into smaller and larger groups can be established and organization of production secured.

Such bodies of delegates, for which the name of workers’ councils has come into use, form what may be called the political organization appropriate to a working class liberating itself from exploitation. They cannot be devised beforehand, they must be shaped by the practical activity of the workers themselves when they are needed. Such delegates are no parliamentarians, no rulers, no leaders, but mediators, expert messengers, forming the connection between the separate personnel of the enterprises, combining their separate opinions into one common resolution. Common ownership demands common management of the work as well as common productive activity; it can only be realized if all the workers take part in this self-management of what is the basis and content of social life; and if they go to create the organs that unite their separate wills into one common action.

Since such workers’ councils doubtless are to play a considerable role in the future organization of the workers’ fights and aims, they deserve keen attention and study from all who stand for uncompromising fight and freedom for the working class.